106TH CONGRESS 2D SESSION

H. R. 4643

To provide for the settlement of issues and claims related to the trust lands of the Torres-Martinez Desert Cahuilla Indians, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

June 13, 2000

Mrs. Bono (for herself and Mr. George Miller of California) introduced the following bill; which was referred to the Committee on Resources

A BILL

To provide for the settlement of issues and claims related to the trust lands of the Torres-Martinez Desert Cahuilla Indians, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Torres-Martinez
- 5 Desert Cahuilla Indians Claims Settlement Act".
- 6 SEC. 2. CONGRESSIONAL FINDINGS AND PURPOSE.
- 7 (a) FINDINGS.—The Congress finds the following:
- 8 (1) In 1876, the Torres-Martinez Indian Res-
- 9 ervation was created, reserving a single, 640-acre
- section of land in the Coachella Valley, California,

- north of the Salton Sink. The Reservation was expanded in 1891 by Executive Order, pursuant to the Mission Indian Relief Act of 1891, adding about 12,000 acres to the original 640-acre reservation.
 - (2) Between 1905 and 1907, flood waters of the Colorado River filled the Salton Sink, creating the Salton Sea, inundating approximately 2,000 acres of the 1891 reservation lands.
 - (3) In 1909, an additional 12,000 acres of land, 9,000 of which were then submerged under the Salton Sea, were added to the reservation under a Secretarial Order issued pursuant to a 1907 amendment of the Mission Indian Relief Act. Due to receding water levels in the Salton Sea through the process of evaporation, at the time of the 1909 enlargement of the reservation, there were some expectations that the Salton Sea would recede within a period of 25 years.
 - (4) Through the present day, the majority of the lands added to the reservation in 1909 remain inundated due in part to the flowage of natural run-off and drainage water from the irrigation systems of the Imperial, Coachella, and Mexicali Valleys into the Salton Sea.

- (5) In addition to those lands that are inundated, there are also tribal and individual Indian lands located on the perimeter of the Salton Sea that are not currently irrigable due to lack of proper drainage.
 - (6) In 1982, the United States brought an action in trespass entitled "United States of America, in its own right and on behalf of Torres-Martinez Band of Mission Indians and the Allottees therein v. the Imperial Irrigation District and Coachella Valley Water District", Case No. 82–1790 K (M) (hereafter in this section referred to as the "U.S. Suit") on behalf of the Torres-Martinez Indian Tribe and affected Indian allottees against the two water districts seeking damages related to the inundation of tribal- and allottee-owned lands and injunctive relief to prevent future discharge of water on such lands.
 - (7) On August 20, 1992, the Federal District Court for the Southern District of California entered a judgment in the U.S. Suit requiring the Coachella Valley Water District to pay \$212,908.41 in past and future damages and the Imperial Irrigation District to pay \$2,795,694.33 in past and future damages in lieu of the United States request for a per-

- manent injunction against continued flooding of the
 submerged lands.
- (8) The United States, the Coachella Valley Water District, and the Imperial Irrigation District have filed notices of appeal with the United States Court of Appeals for the Ninth Circuit from the dis-trict court's judgment in the U.S. Suit (Nos. 93– 55389, 93–55398, and 93–55402), and the Tribe has filed a notice of appeal from the district court's denial of its motion to intervene as a matter of right (No. 92–55129).
 - (9) The Court of Appeals for the Ninth Circuit has stayed further action on the appeals pending the outcome of settlement negotiations.
 - (10) In 1991, the Tribe brought its own law-suit, Torres-Martinez Desert Cahuilla Indians, et al., v. Imperial Irrigation District, et al., Case No. 91–1670 J (LSP) (hereafter in this section referred to as the "Indian Suit") in the United States District Court, Southern District of California, against the two water districts, and amended the complaint to include as a plaintiff, Mary Resvaloso, in her own right, and as class representative of all other affected Indian allotment owners.

- 1 (11) The Indian Suit has been stayed by the 2 district court to facilitate settlement negotiations.
- 3 (b) Purpose.—The purpose of this Act is to facili-
- 4 tate and implement the settlement agreement negotiated
- 5 and executed by the parties to the U.S. Suit and Indian
- 6 Suit for the purpose of resolving their conflicting claims
- 7 to their mutual satisfaction and in the public interest.
- 8 SEC. 3. DEFINITIONS.
- 9 For the purposes of this Act:
- 10 (1) TRIBE.—The term "Tribe" means the 11 Torres-Martinez Desert Cahuilla Indians, a federally
- recognized Indian tribe with a reservation located in
- 13 Riverside and Imperial Counties, California.
- 14 (2) Allottees.—The term "allottees" means
- those individual Tribe members, their successors,
- heirs, and assigns, who have individual ownership of
- 17 allotted Indian trust lands within the Torres-Mar-
- tinez Indian Reservation.
- 19 (3) Salton Sea.—The term "Salton Sea"
- 20 means the inland body of water located in Riverside
- and Imperial Counties which serves as a drainage
- reservoir for water from precipitation, natural run-
- off, irrigation return flows, wastewater, floods, and
- other inflow from within its watershed area.

- 1 (4)SETTLEMENT AGREEMENT.—The 2 "Settlement Agreement" means the Agreement of Compromise and Settlement Concerning Claims to 3 the Lands of the United States Within and on the Perimeter of the Salton Sea Drainage Reservoir 5 6 Held in Trust for the Torres-Martinez Indians exe-7 cuted on June 18, 1996, as modified by the first, 8 second, and third modifications thereto.
 - (5) Secretary.—The term "Secretary" means the Secretary of the Interior.
 - (6) Permanent flowage easement" means the perpetual right by the water districts to use the described lands in the Salton Sink within and below the minus 220-foot contour as a drainage reservoir to receive and store water from their respective water and drainage systems, including flood water, return flows from irrigation, tail water, leach water, operational spills, and any other water which overflows and floods such lands, originating from lands within such water districts.

22 SEC. 4. RATIFICATION OF SETTLEMENT AGREEMENT.

- The United States hereby approves, ratifies, and con-
- 24 firms the Settlement Agreement.

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1 SEC. 5. SETTLEMENT FUNDS.

2	(a) Establishment of Tribal and Allottees
3	SETTLEMENT TRUST FUNDS ACCOUNTS.—
4	(1) In general.—There are established in the
5	Treasury of the United States three settlement trust
6	fund accounts to be known as the "Torres-Martinez
7	Settlement Trust Funds Account", the "Torres-Mar-
8	tinez Allottees Settlement Account I", and the
9	"Torres-Martinez Allottees Settlement Account II",
10	respectively.
11	(2) Availability.—Amounts held in the
12	Torres-Martinez Settlement Trust Funds Account,
13	the Torres-Martinez Allottees Settlement Account I,
14	and the Torres-Martinez Allottees Settlement Ac-
15	count II shall be available to the Secretary for dis-
16	tribution to the Tribe and affected allottees in ac-
17	cordance with subsection (c).
18	(b) Contributions to the Settlement Trust
19	Funds.—
20	(1) In general.—Amounts paid to the Sec-
21	retary for deposit into the trust fund accounts estab-
22	lished by subsection (a) shall be allocated among
23	and deposited in the trust accounts in the amounts
24	determined by the tribal-allottee allocation provisions
25	of the Settlement Agreement.

- (2) Cash payments by coachella valley water district.—Within the time, in the manner, and upon the conditions specified in the Settlement Agreement, the Coachella Valley Water District shall pay the sum of \$337,908.41 to the United States for the benefit of the Tribe and any affected allottees.
 - (3) Cash payments by imperial irrigation District.—Within the time, in the manner, and upon the conditions specified in the Settlement Agreement, the Imperial Irrigation District shall pay the sum of \$3,670,694.33 to the United States for the benefit of the Tribe and any affected allottees.
 - (4) Cash payments by the united states.—Within the time and upon the conditions specified in the Settlement Agreement, the United States shall pay into the three separate tribal and allottee trust fund accounts the total sum of \$10,200,000, of which sum—
 - (A) \$4,200,000 shall be provided from moneys appropriated by Congress under section 1304 of title 31, United States Code, the conditions of which are deemed to have been met, including those of section 2414 of title 28, United States Code; and

- 1 (B) \$6,000,000 shall be provided from 2 moneys appropriated by Congress for this spe-3 cific purpose to the Secretary.
 - (5) Additional payments.—In the event that any of the sums described in paragraph (2) or (3) are not timely paid by the Coachella Valley Water District or the Imperial Irrigation District, as the case may be, the delinquent payor shall pay an additional sum equal to 10 percent interest annually on the amount outstanding daily, compounded yearly on December 31 of each respective year, until all outstanding amounts due have been paid in full.
 - (6) SEVERALLY LIABLE FOR PAYMENTS.—The Coachella Valley Water District, the Imperial Irrigation District, and the United States shall each be severally liable, but not jointly liable, for its respective obligation to make the payments specified by this subsection.
- 19 (c) Administration of Settlement Trust 20 Funds.—The Secretary shall administer and distribute 21 funds held in the Torres-Martinez Settlement Trust 22 Funds Account, the Torres-Martinez Allottees Settlement 23 Account I, and the Torres-Martinez Allottees Settlement
- 24 Account II in accordance with the terms and conditions
- 25 of the Settlement Agreement.

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SEC. 6. TRUST LAND ACQUISITION AND STATUS.

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2 (a) Acquisition and Placement of Lands Into3 Trust.—

(1) In General.—The Secretary shall convey into trust status lands purchased or otherwise acquired by the Tribe within the areas described in paragraphs (2) and (3) in an amount not to exceed 11,800 acres in accordance with the terms, conditions, criteria, and procedures set forth in the Settlement Agreement and this Act. Subject to such terms, conditions, criteria, and procedures, all lands purchased or otherwise acquired by the Tribe and conveyed into trust status for the benefit of the Tribe pursuant to the Settlement Agreement and this Act shall be considered as if such lands were so acquired in trust status in 1909 except as (i) to water rights as provided in subsection (c), and (ii) to valid rights existing at the time of acquisition pursuant to this Act.

(2) Primary acquisition area.—

(A) IN GENERAL.—The primary area within which lands may be acquired pursuant to paragraph (1) consists of the lands located in the Primary Acquisition Area, as defined in the Settlement Agreement. The amount of acreage that may be acquired from such area is 11,800

1	acres less the number of acres acquired and
2	conveyed into trust by reason of paragraph (3).
3	(B) Effect of objection.—Lands re-
4	ferred to in subparagraph (A) may not be ac-
5	quired pursuant to paragraph (1) if by majority
6	vote—
7	(i) the governing body of the city
8	within whose incorporated boundaries (as
9	such boundaries exist on the date of the
10	Settlement Agreement) the subject lands
11	are situated within, or
12	(ii) the governing body of Riverside
13	County, California, in the event that such
14	lands are located within an unincorporated
15	area,
16	formally objects to the Tribe's request to convey
17	the subject lands into trust and notifies the
18	Secretary of such objection in writing within 60
19	days of receiving a copy of the Tribe's request
20	in accordance with the Settlement Agreement.
21	Such notification shall initiate the terms, condi-
22	tions, criteria, and procedures referred to in
23	paragraph (1) in accordance with which the
24	Secretary shall determine whether to approve
25	the acquisition by the tribe.

1	(3) Secondary acquisition area.—
2	(A) In general.—Not more than 640
3	acres of land may be acquired pursuant to
4	paragraph (1) from those certain lands located
5	in the Secondary Acquisition Area, as defined
6	in the Settlement Agreement.
7	(B) Effect of objection.—Lands re-
8	ferred to in subparagraph (A) may not be ac-
9	quired pursuant to paragraph (1) if by majority
10	vote—
11	(i) the governing body of the city
12	within whose incorporated boundaries (as
13	such boundaries exist on the date of the
14	Settlement Agreement) the subject lands
15	are situated within, or
16	(ii) the governing body of Riverside
17	County, California, in the event that such
18	lands are located within an unincorporated
19	area,
20	formally objects to the Tribe's request to convey
21	the subject lands into trust and notifies the
22	Secretary of such objection in writing within 60
23	days of receiving a copy of the Tribe's request
24	in accordance with the Settlement Agreement.
25	Such notification shall initiate the terms, condi-

- tions, criteria, and procedures referred to in paragraph (1) in accordance with which the Secretary shall determine whether to approve the acquisition by the tribe.
- 5 (b) RESTRICTIONS ON GAMING.—The Tribe may con-6 duct gaming on only one site within the lands acquired 7 pursuant to subsection 6(a)(1) as more particularly pro-8 vided in the Settlement Agreement.
- 9 (c) Water Rights.—All lands acquired by the Tribe 10 under subsection (a) shall—
 - (1) be subject to all valid water rights existing at the time of tribal acquisition, including (but not limited to) all rights under any permit or license issued under the laws of the State of California to commence an appropriation of water, to appropriate water, or to increase the amount of water appropriated;
 - (2) be subject to the paramount rights of any person who at any time recharges or stores water in a ground water basin to recapture or recover the recharged or stored water or to authorize others to recapture or recover the recharged or stored water; and

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1 (3) continue to enjoy all valid water rights appurtenant to the land existing immediately prior to the time of tribal acquisition.

4 SEC. 7. PERMANENT FLOWAGE EASEMENTS.

- 5 (a) CONVEYANCE OF EASEMENT TO COACHELLA 6 VALLEY WATER DISTRICT.—
- 7 (1) Tribal interest.—The United States, in 8 its capacity as trustee for the Tribe, as well as for 9 any affected Indian allotment owners, and their suc-10 cessors and assigns, and the Tribe in its own right 11 and that of its successors and assigns, shall convey 12 to the Coachella Valley Water District a permanent 13 flowage easement as to all Indian trust lands (ap-14 proximately 11,800 acres) located within and below 15 the minus 220-foot contour of the Salton Sink, in 16 accordance with the terms and conditions of the Set-17 tlement Agreement.
 - (2) United States interest.—The United States, in its own right shall, notwithstanding any prior or present reservation or withdrawal of land of any kind, convey to the Coachella Valley Water District a permanent flowage easement as to all Federal lands (approximately 110,000 acres) located within and below the minus 220-foot contour of the Salton

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- 1 Sink, in accordance with the terms and conditions of
- 2 the Settlement Agreement.
- 3 (b) Conveyance of Easement to Imperial Irri-
- 4 GATION DISTRICT.—
- 5 (1) Tribal interest.—The United States, in 6 its capacity as trustee for the Tribe, as well as for 7 any affected Indian allotment owners, and their suc-8 cessors and assigns, and the Tribe in its own right 9 and that of its successors and assigns, shall grant 10 and convey to the Imperial Irrigation District a per-11 manent flowage easement as to all Indian trust 12 lands (approximately 11,800 acres) located within 13 and below the minus 220-foot contour of the Salton 14 Sink, in accordance with the terms and conditions of 15 the Settlement Agreement.
 - (2) UNITED STATES.—The United States, in its own right shall, notwithstanding any prior or present reservation or withdrawal of land of any kind, grant and convey to the Imperial Irrigation District a permanent flowage easement as to all Federal lands (approximately 110,000 acres) located within and below the minus 220-foot contour of the Salton Sink, in accordance with the terms and conditions of the Settlement Agreement.

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- 1 SEC. 8. SATISFACTION OF CLAIMS, WAIVERS, AND
- 2 RELEASES.
- 3 (a) Satisfaction of Claims.—The benefits avail-
- 4 able to the Tribe and the allottees under the terms and
- 5 conditions of the Settlement Agreement and the provisions
- 6 of this Act shall constitute full and complete satisfaction
- 7 of the claims by the Tribe and the allottees arising from
- 8 or related to the inundation and lack of drainage of tribal
- 9 and allottee lands described in section 2 of this Act and
- 10 further defined in the Settlement Agreement.
- 11 (b) APPROVAL OF WAIVERS AND RELEASES.—The
- 12 United States hereby approves and confirms the releases
- 13 and waivers required by the Settlement Agreement and
- 14 this Act.
- 15 SEC. 9. MISCELLANEOUS PROVISIONS.
- 16 (a) Eligibility for Benefits.—Nothing in this
- 17 Act or the Settlement Agreement shall affect the eligibility
- 18 of the Tribe or its members for any Federal program or
- 19 diminish the trust responsibility of the United States to
- 20 the Tribe and its members.
- 21 (b) Eligibility for Other Services Not Af-
- 22 FECTED.—No payment pursuant to this Act shall result
- 23 in the reduction or denial of any Federal services or pro-
- 24 grams to the Tribe or to members of the Tribe, to which
- 25 they are entitled or eligible because of their status as a
- 26 federally recognized Indian tribe or member of the Tribe.

- 1 (c) Preservation of Existing Rights.—Except 2 as provided in this Act or the Settlement Agreement, any
- 3 right to which the Tribe is entitled under existing law shall
- 4 not be affected or diminished.
- 5 (d) Amendment of Settlement Agreement.—
- 6 The Settlement Agreement may be amended from time to
- 7 time in accordance with its terms and conditions.
- 8 SEC. 10. AUTHORIZATION OF APPROPRIATIONS.
- 9 There are authorized to be appropriated such sums
- 10 as are necessary to carry out this Act.
- 11 SEC. 11. EFFECTIVE DATE.
- 12 (a) In General.—Except as provided by subsection
- 13 (b), this Act shall take effect on the date of enactment
- 14 of this Act.
- 15 (b) EXCEPTION.—Sections 4, 5, 6, 7, and 8 shall take
- 16 effect on the date on which the Secretary determines the
- 17 following conditions have been met:
- 18 (1) The Tribe agrees to the Settlement Agree-
- ment and the provisions of this Act and executes the
- 20 releases and waivers required by the Settlement
- 21 Agreement and this Act.
- 22 (2) The Coachella Valley Water District agrees
- 23 to the Settlement Agreement and to the provisions
- of this Act.

1	(3) The Imperial Irrigation District agrees to
2	the Settlement Agreement and to the provisions of
3	this Act.

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